

THE RIGHT OF RELIGIOUS FREEDOM AND ILLEGAL ABUSE OF FAITH

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ABSTRACT

Religious institutions occupy a unique place in human culture. Although they have a protected right to govern and manage their own affairs spreading religious doctrine, they must keep their moral and legal obligations and avoid being used for illegal practices. This paper tries to review some definitions showing the importance of guaranteeing religious freedom without allowing such freedom to be abused for illicit purposes.

Keywords

Religious institutions; religion freedom; religion definition; illegal practices; bankruptcy; anticorruption; crimes.

INTRODUCTION

The traditional image of God and religion is being subsumed by a potent force of materialistic progress and alternative scientific paradigms for defining the facts of world. With exploding cultural and religious diversity in the world, especially in the United States and Brazil, courts face an increasingly varied and complicated religious environment. So much seems to be included "under the umbrella of religion that little is left over – and if everything qualifies as a religion, then the term, itself, stops being very useful anymore."¹ That is why some flexibility and careful consideration are needed.

When religious leaders trick worshippers (through false statements) to donate money, this could be considered the crime of larceny. The improper use of the status of a religious organization to evade taxes could also be considered larceny.

This paper is an attempt to discuss such a sensitive subject that includes the clash between

the Freedom of Religion and the Public Peace scratched with criminal practices.

RELIGION'S FUNCTION

What is religion? An institution's self-identification as "religious" is typically not questioned. Indeed, any definition of religion by the state runs the risk of violating the Establishment Clause.² It is necessary to look to non-legal fields for assistance when formulating a legal definition of religion, avoiding attempts to define religion by reference only to the entities in which the adherent believes, which may collapse into disputes about the unverifiable.

Courts must develop an understanding of religion to be applied in cases presented before them. They cannot avoid defining religion and the definition should be express, even though it will never be perfect. The plurality of the understandings of religion can be apparent and it is important that its definition be applied in a consistent manner.

Religion exists both in the cultural sense as well as the ritual sense. It is about a community of like-minded people who identify with each other in ways other than what they are doing when they are praying. Religion is an aspect, sometimes a defining aspect, of culture. However, it is different from other forms of culture because religious adherents believe that their system of beliefs has a divine origin: they believe God decided what the rules are, and these rules are more fixed than fluid.³

In some way there is "a consensus that, first, a religion's essential nature is not simply private experience; second, religion cannot be unqualifiedly identified either with the irrational and emotive or with the rational and conceptual;

religious issues are at stake, which include some degree of direct and indirect lobbying, and can result in pejorative and immediate calls for the revocation of a church's tax-exempt status.¹² It is important that the government requires, through the IRS, formal recognition of the status of churches or temples as exempt to qualify for tax benefits, with clear criteria that distinguishes churches and religious organizations.

Some argue that any taxation of churches is unconstitutional.¹³ At the opposite extreme, there are those who claim that the tax-exempt status of churches is an unconstitutional establishment of religion.¹⁴

Given the short-comings of proposed definitions, it is difficult to ascertain a single – or even multi-factor analysis – to arrive at an acceptable definition of religion. For example, a stricter and clearer definition may be required in order to avoid the adoption of a “Temple of Marijuana” as a church. Similarly, it is difficult to delineate whether a school should be judged independently from the church, and whether it is a religious institution for purposes of obtaining tax exemption.

In a preliminary and simple search using the Aurélio Portuguese dictionary, one can find the following as the first and main definition of religion: “Belief in the existence of one or many supernatural forces, considered as the creator(s) of the Universe and that, as such, should be worshipped and obeyed.”¹⁵ This is the main definition provided, and all other definitions presented by this dictionary use the first conception of a belief in a supernatural entity. The term “religion” (“religião”, in Portuguese), according to the dictionary, comes from the Latin word *religione*, which has uncertain etymology. In the work of Cicero, the word refers to *relegere*, which could encompass the meanings of “recover,” “read again,” “revise,” and “revisit.” Some Christian authors, on the other hand, connect the meaning of *religione* to the verb *religare*, which means “connecting again.”¹⁶

Sociologically, the view of Durkheim, who analyzed the theme of religion in his work *Les formes élémentaires de la vie religieuse* (The Elementary Forms of Religious Life), is a very useful one. The author identifies religion as a social fact consisting of a unified system of beliefs and practices related to sacred elements, around which a moral community forms and

accepts them as venerable. For Durkheim, sacred is everything that is considered apart – or even forsaken – from the ordinary life. For that reason, the concept of the sociologist can be considered broader, covering not only systems related to supernatural elements, but also immanent elements, such as simple objects and beings, like a pebble, trees, animals, and many other things.¹⁷

This discussion about the amplitude of the term “religion” was the subject of a judgment by the Supreme Federal Court of Brazil (*Supremo Tribunal Federal*), when the Court had to rule on Extreme Appeal (*Recurso Extraordinário*) Nº. 562.351/RS. On that occasion, the justices looked into the questions regarding the definition of “religion,” “worship,” and “temple” in order to decide whether tax immunity should be applied to entities related to the Freemasonry. The prevailing thesis was the one presented by Justice Ricardo Lewandowski, who concluded that tax immunity should not be applied to Masonic activity. In this decision, the justice adopted a broad conception by which “temples of any denomination” (*templos de qualquer culto*) refers to religious entities themselves and not only to the places where the acts of worship take place. Still, the justice claimed that there was a need to interpret immunities restrictively, differently from constitutional freedoms, in a way that the Freemasonry could not be considered immune because it does not consist of a religion, nor does it present any kind of religious worship. Thus, considering that the goal of the constitutional norm in question consists of the protection of religious freedom and assuming that Freemasonry is not a religion, it was ruled that the constitutional immunity was inapplicable in that case.¹⁸

There was, however, a diverging voice in the Court. Justice Marco Aurélio, disagreeing with Lewandowski, affirmed that immunities, as means of protection of freedoms, should be interpreted in a broad way, differently from exemptions (*isenções*). Justice Aurélio noted that the Constitution only mentions the word “worship” (*culto*) and not the word “religion.” He thus concluded that only the term “worship” (*culto*) was necessary in order to configure the application of tax immunity. He also claimed that there were undisputable religious elements in Freemasonry, including the expression of faith in common values and even in a supernatural

Court limited the scope of First Amendment protection by weighing conflicts between laws of general applicability and religious practices in favor of laws of general applicability. Reynolds, the petitioner, challenged a federal statute that prohibited plural marriages, a practice he engaged in as a requirement of his religious faith and church. Although the law required imprisonment of Reynolds for obeying a command of his religion, the Court upheld the law, reasoning that “laws are made for the government of actions, and while they cannot interfere with mere religious belief and opinions, they may with practices.” Beginning in 1963, the Court’s interpretation of the Free Exercise Clause shifted in favor of religious conduct. In *Sherbert v. Verner*, the Court departed from *Reynolds* and adopted a strict scrutiny test for exercise cases. Any government act that significantly burdened religiously-motivated conduct was presumptively unconstitutional and government-imposed burdens were valid only where the state could establish a compelling government interest.²⁶

On November 6, 2013, the U.S. Supreme Court heard oral arguments in *Town of Greece v. Galloway*, the first legislative prayer case that the Court has taken in more than three decades.²⁷ *Greece* focuses on whether a small town in upstate New York acted unconstitutionally in allowing only Christian clergy to open official town meetings with sectarian prayer. The outcome of this case could have major implications for the future of religion in the public sphere in America. The case could determine whether religious liberty in the United States remains strong or is seriously limited. *Greece* is just one of many religious liberty cases winding their way through the federal courts today, on issues ranging from the role of religion in same-sex marriage to protests of contraceptive coverage in the Affordable Care Act. The decisions in each of these cases will either strengthen and broaden religious liberty or limit and weaken it.

Sandhya Bathija stated that the “last time the U.S. Supreme court explored the topic of legislative prayer at public meetings was in *Marsh v. Chambers* in 1983. That case examined whether it was constitutional for the Nebraska Legislature to open each legislative day with a prayer offered by a chaplain paid by the state. A majority of the Court said the

practice was constitutional and not a violation of the First Amendment.” The Supreme Court pointed to the country’s long history and tradition of opening public and legislative meetings with prayer. In 1989, however, the Supreme Court (in *Allegheny v. American Civil Liberties Union*) ruled unconstitutional a nativity scene on government-owned property. The Court explained: “However history may affect the constitutionality of nonsectarian references to religion by the government, history cannot legitimate practices that demonstrate the government’s allegiance to a particular sect or creed.”²⁸ Although legislative prayer is part of the country’s history, the Supreme Court made clear that public bodies do not have blanket permission to open meetings with sectarian prayers because doing so would align the government with a particular religion. So the government cannot endorse or favor a particular religious view.

Typically, in analyzing the free exercise clause of the First Amendment to the U.S. Constitution, commentators focus on individual religious exercise and belief. “The right of conscientious objection—the free exercise right that protects individual religious practice when the commands of the state conflict with the demands of religion—figures prominently in their work. Religious organizations are usually dismissed as being mere aggregations of individuals holding common beliefs and thus significant only in that they represent the free exercise concerns of their individual members. In the past [forty] years, however, religious organizations themselves have begun to challenge government regulation under the free exercise clause, both as representatives of their members and on their own behalf.”²⁹

As Laurence Tribe has noted, the constitutional guarantee of free exercise cannot be concerned merely with the protection of individuals: “Worship and practice both are commonly mediated through structures of social interactions; each would wither if such structures could be easily ruptured by government. So it follows that the autonomy of religious entities, both congregational and hierarchical, is not simply one of several doctrines supporting the religion clauses of the Constitution. It follows that such autonomy lies at the very core of religion’s place in the Constitution’s scheme.”³⁰

does not mean that religions are authorized to disrespect them, since the maintenance of such institutions depends on the maintenance of the legal system.³⁷

LEGAL NATURE OF RELIGIOUS ORGANIZATIONS

In many countries, Roman Catholic morality has influenced legislation, which has typically remained denominationally neutral in formal terms. Religious bodies are submitted to generally applicable regulation to some extent, but they have been subjected to particular regulation to their own organizational needs.³⁸

Article 44 of the Brazilian Civil Code establishes that “religious organizations” are legal entities of private law. Moreover, section 1 of the same article asserts that such organizations are free to organize and structure themselves, prohibiting the government from denying the registration of their constitutive acts.

Act N^o. 10,825/03 provided the wording for Article 44. This Act added religious organizations and political parties to the list of autonomous and private legal entities. This Act also amended Article 2,031, sole paragraph, of the Civil Code by establishing that a term that previously applied to all legal entities, requiring them to conform to the new Code’s regime, did not apply to religious organizations.

According to Sílvio Venosa, the reason given by the Legislature for that innovation was that Article 53, which defines associations, would not encompass religious institutions completely with all of their peculiarities. Venosa suggests that the motivation for the change (adding religious organizations as an autonomous type of legal person) may be more related to the corporate interests of these entities. For him, the exclusion of religious organizations from some norms, such as the one contained in Article 59 of the Code,³⁹ is contrary to present legal trends and favors the possibility of these religious organizations to become hermetic.⁴⁰

The 2004 Journal of Civil Law (*Jornada de Direito Civil*), in its Enunciation N^o. 142 of the Federal Justice Counsel (*Conselho da Justiça Federal*), confirms the associative nature of unions, political parties, and “religious associations.” The Civil Code would, therefore, be completely applicable to them.

Nevertheless, other authors, such as Jones Figueirêdo Alves and Mário Luiz Delgado, claim that those institutions constitute different species of legal entities of private law that would not be subject to the commandments contemplated in Articles 53–61, since these articles (especially Article 59, sole paragraph) could lead to a violation of Article 19, Section I, of the Brazilian Constitution.⁴¹

Even considering that religious organizations are autonomous types of legal entities, they still seem to be subject to the possibility predicted in Article 50, which allows the practice of piercing the corporate veil. Thus, if there is sufficient evidence of diversion of social purpose or property confusion involving goods both from the organization and its associates, then the judge is allowed to pierce the corporate veil in order to broaden the effects of some obligations to the property of some of its members.

That is what one finds when reading decisions such as the one given for Interlocutory Appeal (*Agravo de Instrumento*) N^o. 0136470-58.2011.8.0000, which recognized the possibility of piercing the corporate veil of religious organizations, as long as either the comingling of assets (religious and personal) or the diversion of purpose is proven (Article 50).⁴²

Aside from the tax relations (or the absence thereof) with the State, religious institutions also maintain important relationships with public administration regarding the regulation of the use of urban spaces where rituals take place. In general, municipal governments demand from religious entities a charter for the temples, which can be obtained depending on the number of people attending to their services.

Cities are supposed to not intentionally create zoning ordinances that prevent new churches or temples from being built or that discriminate against certain religions. A good practice is for zoning laws and regulations to give better guidance in order to reduce discrimination and enable more straightforward resolutions about zoning disputes.⁴³

There are continual heated debates over whether churches and houses of worship are shown bias in the zoning process. One side of the argument focuses on the fact that cities intentionally create zoning ordinances to prevent new churches from being built and to discriminate against certain religions.

The Bankruptcy Code dictates that “an involuntary case may commenced only under chapter 7 or 11 of this title, and only against a person except a farmer, family farmer, or a corporation that is not a moneyed, business, or commercial corporation, that may be a debtor under the chapter under which such case is commenced.”⁴⁸ Thus, the Code maintains the prohibition on involuntary bankruptcy suits against eleemosynary institutions, such as churches, schools, and charitable organizations and foundations.

Otherwise, the Brazilian Anticorruption Act (Act N^o. 12,846 of August 1st, 2013) provides for administrative and civil liability of legal persons for the commission of corrupt practices against public, national or foreign administration. Its first and second article establish as following:

Art. 1. This Law provides for administrative and civil strict liability of legal persons for the commission of acts against the public, national or foreign administration.

Single paragraph: This also applies to companies entrepreneurs and simple societies, embodied or not, regardless of the form of organization or adopted corporate model, as well as any foundations, associations of entities or persons, or foreign companies which have their registered office, branch or representation in Brazil, consisting of fact or law, even temporarily.

Art. 2 Legal entities shall be liable strictly, in administrative and civil areas, the harmful acts provided for in this Law committed in their interest or benefit, exclusive or not.

Thus, because religious organizations are legal entities of private law, including in the provision of the single paragraph of article 1, they are subjected to anticorruption law, having the obligation of a compliance activity.

New religious movements are often regarded with suspicion. Some question whether the faith as a whole is fraudulent, or whether particular instances of conduct are fraudulent.⁴⁹

It is a well-known fact that some religious institutions act in controversial ways when it comes to collecting financial resources through donations from worshippers. This is especially true of protestant churches of neo-

charismatic orientation, which are commonly referred in Brazil as “evangelicals.” The press and governmental bodies have investigated and released reports of evidence of criminal activity related to financial collections. Some leaders of these organizations have been charged with crimes, such as money laundering, participation in organized crime, and larceny by fraud, among others.

The U.S. Supreme Court ruled, in *United States v. Ballard*,⁵⁰ on the prosecution and conviction of the founders of the “I Am” movement for mail fraud, based on their soliciting funds accompanied by representations that they had the power to heal illnesses and injuries. The Court did not explicitly sanction fraud convictions based solely on a lack of sincerity. Justice Jackson argued that some degree of skepticism is a normal feature of religious belief, so it would be dangerous to make sincerity a viable question. For him, the Constitution requires us to tolerate a certain amount of fraud rather than weaken the guarantees of the First Amendment. However, he left open the possibility that a fraud conviction could be sought on grounds unrelated to religion, such as a misrepresentation about what would be done with solicited donations.

Religious values do not endorse corruption and fraud. This is true of several religious bodies, including Islamic laws. Islam looks to moral development within the individual to strengthen resolve and foster self-restraint.⁵¹ Corruption is a “deep-rooted phenomenon that exists in innumerable forms, knows no cultural boundaries, operates in the private as well as the public sector, occurs in rich countries and poor, and defies comprehensive definition.”⁵² This logically extends to internal religious authority.

The fact that religious institutions enjoy significant autonomy and constitutional protection from state interference makes it especially difficult for law enforcement to detect their illegal activities, particularly in the area of financial crimes. Churches and temples should be required to submit to the state’s law enforcement interests, like verification of the destination of donations to and from churches and temples, in a way that does not impair the institutions’ beliefs, operations, and development.⁵³

CONCLUSIONS

Religious life manifests itself on two conceptually distinct levels: on an individual level, where individuals seek to shape their beliefs and actions with respect to their own conceptions of spiritual precepts, and on a communal level, where individuals holding shared beliefs develop and exercise those beliefs as a group. One of the key features distinguishing the two categories is the expansionist nature of the former: unlike individual religion, corporate religion seeks to recruit converts to its views of God and the world.⁵⁴

To find out how easy it is to commit fraud in the name of God, a law firm in São Paulo, Brazil, adopted measures to create a fake church. They verified that there are no theological or doctrinal requirements to register a church with the state, nor is there a minimum number of followers. All that was required was filing one document in the National Register of Legal Entities. With this single registration, the “church” was allowed to open bank accounts, hold several financial investments, purchase and sell property, and engage in other economic transactions, all while benefitting from tax exempt status. The “church” could designate personal property for exemption from municipal taxes, and its leaders were even exempt from compulsory military service.⁵⁵

It is very important to have an understanding of the weaknesses present in the management of religion institutions, as well as the deficiencies in the legal system. For that, it requires to dispel many mysteries surrounding

financial crimes, especially money laundering, by inquiring into the scale of the problem and examining legislative and institutional loopholes that give power and mobility to organized crime. After sketching the landscape of this interesting topic, it is always welcome the transparency to business dealings and thereby inhibit or curtail unlawful activity inside religion institutions.

Addressing the concept of religious freedom, with particular attention paid to constitutional protections and the legal nature of religion institutions, also outlining some illegal practices carried out by and through religious institutions are something needed to keep discussing. International religious activities, payments using illegal and disguised instruments, and the misuse of religion institutions, must be well addressed and clarified in order to improve the war against financial crimes within them.

If, on one side, it is necessary to highlight the importance of guaranteeing religious freedom without allowing such freedom to be abused for illegal purposes, on the other hand, we cannot avoid describing a sensitive and virtually unknown world in which religion is used to commit serious crimes.

Although it is important to cast some light on the necessity of the neutrality and secular religious purpose, the freedom of thought and conscience is an important value linked to freedom of religious belief. Any attempt to violate this freedom cannot be based on the grounds of illegal activity. However, states should legitimately ban all criminal activity, even criminal activity committed on behalf of “promoting religion.”

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23. Developments in the Law - Religion and the State: Complex Interaction between Religion and Government, 100 Harv. L. Rev. 1612, 1620 (1987).
24. See KONVITZ, Milton R. in a similar perspective, but defending the refusal of public aid to parochial schools. Separation of Church and State: The First Freedom, 14 Law & Contemporary Problems 44 (1949).

49. In HORWITZ, Paul. *Scientology in Court: A Comparative Analysis and Some Thoughts on Selected Issues in Law and Religion*. 47 DePaul Law Review 1, 28 (Fall 1997).
50. *United States v. Ballard*, 322 U.S. 78, 92-95 (1944).
51. According to Ved P. Nanda, in many Islamic or Muslim countries, the people feel obligated to conduct their lives in conformity with the precepts of the Qu'an and Sunna. These countries profess to be governed by authoritative statements of the traditional law of Islam, Shari'a law (in NANDA, Ved P. *Islam and International Human Rights Law: Selected Aspects*, 87 *American Society International Law* 327, 328 (1993)).
52. ARAFA, Mohamed A. *Corruption and Bribery in Islamic Law: Are Islamic Ideals Being Met in Practice?*. 18 *Annual Survey of International & Comparative Law* 171, 171-2 (2012).
53. MEACHAM, Jon. *The Gospel Truth*. *Washington Monthly*, Dec. 25, 1993, p. 8.
54. See SMITH, Michael E. *The Special Place of Religion in the Constitution*. 1983 *Sup. Ct. Rev.* 83, 90
55. DALLARI, Dalmo. *Fraudes em nome de Deus*. *Observatório da Imprensa, caderno da cidadania*, http://observatoriodaimprensa.com.br/news/view/fraudes_em_nome_de_deus, Mar. 16, 2010.

